

---

**Executive**

**1 October 2020**

**Report of the Corporate Finance & Commercial Procurement  
Manager (Interim S151 officer)  
Portfolio of the Executive Member for Finance and Performance**

**CAPITAL PROGRAMME – MONITOR 1 2020/21**

**Summary**

- 1 The purpose of this report is to set out the projected outturn position for 2020/21 including any under/over spends and adjustments, along with requests to re-profile budgets to/from current and future years.
- 2 The 2020/21 capital programme approved by Council on 27 February 2020 and updated for amendments reported to Executive in the 2019/20 outturn report resulted in an approved capital budget of £194.048m.
- 3 Whilst the content of this report focuses on reporting amendments to budgets in year and re-profiling to future years, there has clearly been a significant impact on the Council's financial position as a result of the COVID-19 pandemic.
- 4 Previous reports to Executive have highlighted the need to complete a review of the current approved programme in light of the pandemic to ensure that planned capital investment is consistent with the recovery plan, that it delivers the required outcomes and that, where necessary, ongoing schemes are reviewed to ensure they are compliant with any new regulations relating to COVID-19. It is particularly important that where the original business case for the scheme is predicated on future revenue income streams these have also been reviewed. The Council is facing a significant financial challenge as a result of the pandemic and therefore any expenditure that doesn't clearly contribute to the delivery of the Council Plan needs to be challenged so that resources can be directed at areas where they will have the most impact.

- 5 To complete the review, the approved capital programme was split into 4 broad categories:
  - i. Major projects
  - ii. Medium / smaller projects
  - iii. Routine maintenance / rolling programmes
  - iv. Projects nearing completion or substantially complete except for retention payments
- 6 All major projects and the smaller / medium projects over £1m were reviewed. The rest of the smaller / medium projects (under £1m) and the routine / rolling projects and those almost or substantially complete have not been subjected to a detailed review. The review considered whether COVID-19 has changed the desired outcomes of the project and whether there is any impact on the implementation, delivery or financial assumptions of the scheme.
- 7 As much of the capital programme is externally funded, and the main financial challenge is in relation to the revenue budget, the review concluded that most schemes can continue as planned. However, in line with current practice, those that are particularly reliant on future income streams to repay borrowing will need to continue to be closely monitored on a regular basis. Some consideration should also be given to having a back up plan for how scheme objectives might still be achieved but in a different way if, as the economic recovery progresses, the original financial assumptions about future income streams no longer hold up.
- 8 Careful and close monitoring of the financial assumptions will continue for all schemes included in the programme. In most cases schemes are already subject to the agreement of detailed business cases so will progress as planned. These detailed business cases will take account of the current climate and therefore will incorporate any specific financial or COVID-19 issues.
- 9 The main scheme identified for further work was Castle Gateway and as this is the subject of a separate report elsewhere on this agenda this scheme is not considered further in this report.
- 10 Careful and close monitoring of the financial assumptions will continue for York Central, York Station Frontage and the Guildhall. Libraries as centres of learning and opportunity for all (Acomb & Clifton) and the Housing Delivery Programme are both schemes that are already subject to the

agreement of detailed business cases so will progress as planned. These detailed business cases will take account of the current climate and therefore will incorporate any specific financial or COVID-19 issues.

- 11 Two medium / smaller projects, the Children in Care Residential Commissioning Plan and the Built Environment Fund (hostile vehicle mitigation), were also identified through the review as being schemes that merited further work before progressing. Both these schemes had effectively already paused pending further work and an update will be provided on these schemes in a future report.

## **Recommendations**

- 12 Executive is asked to:

- Recommend to Full Council the adjustments resulting in a decrease in the 2020/21 budget of £12.827m as detailed in the report and contained in Annex A.
- Note the 2020/21 revised budget of £181.221m as set out in paragraph 6 and Table 1.
- Note the restated capital programme for 2020/21 – 2024/25 as set Reason: to enable the effective management and monitoring of the Council's capital programme.
- Note the proposals re Wi-fi replacement as outlined in paragraphs 57 to 59

## **Consultation**

- 13 The capital programme was developed under the capital budget process and agreed by Council on 27 February 2020. Whilst the capital programme as a whole is not consulted on, the individual scheme proposals and associated capital receipt sales do follow a consultation process with local Councillors and residents in the locality of the individual schemes.

## **Summary of Key Issues**

- 14 A decrease of £12.827m is detailed in this monitor resulting in a revised capital programme for 2020/21 of £181.221m. There is an increase of £9.499m in 2020/21 and a re-profiling of budgets to future years totalling £22.276m. The majority of this re-profiling is due to delays in schemes such

as the school maintenance and Local Authority Homes projects as a result of the Coronavirus lockdown. The new timetable for the major expansion at Fulford School has also been reflected as discussed in a separate report to Executive on this agenda.

15 Table 1 outlines the variances reported against each portfolio area and a summary of the key exceptions and implications on the capital programme are highlighted in the paragraphs that follow.

<b>Department</b>	<b>Current Approved Budget £m</b>	<b>Projected Outturn £m</b>	<b>Increase (decrease) £m</b>	<b>Reprofile £m</b>	<b>Total Variance £m</b>	<b>Paragraph Ref</b>
Children, Education & Communities	28.016	15.667	<b>(0.040)</b>	<b>(12.309)</b>	<b>(12.349)</b>	16 - 22
Health, Housing & Adult Social Care – Adult Social Care	3.562	3.262	-	<b>(0.300)</b>	<b>(0.300)</b>	23 – 24
Health, Housing & Adult Social Care – Housing & Community Safety	58.409	48.754	<b>0.348</b>	<b>(10.003)</b>	<b>(9.655)</b>	25 – 34
Economy & Place – Transport, Highways & Environment	52.184	61.379	<b>9.195</b>	-	<b>9.195</b>	35 – 42
Economy & Place – Regeneration & Asset Management	44.358	45.109	<b>(0.029)</b>	<b>0.780</b>	<b>0.751</b>	43 - 50
Community Stadium	1.865	1.865	-	-	-	51 - 52
Customer & Corporate services	2.797	2.448	<b>(0.025)</b>	<b>(0.324)</b>	<b>(0.349)</b>	53 – 56
IT Development Plan	2.857	2.737	-	<b>(0.120)</b>	<b>(0.120)</b>	57 - 59
<b>Total</b>	<b>194.048</b>	<b>181.221</b>	<b>9.499</b>	<b>(22.276)</b>	<b>(12.827)</b>	

**Table 1 Capital Programme Forecast Outturn 2020/21**

## Analysis

### Children, Education & Communities

- 16 Amendments to this area of the capital programme have resulted in a net decrease to the capital programme of £12.309m in 2020/21 at monitor 1. Further details on variance schemes can be found below.

<b>Scheme</b>	<b>Amendment</b>	<b>Amount 20/21 £m</b>	<b>Amount 21/22 £m</b>	<b>Amount 22/23 £m</b>	<b>Further Details – Paragraph ref</b>
Basic Need	Adjustment	<b>(7.000)</b>	-		17 - 18
Fulford School Expansion 2020 Phase 1 & 2	Adjustment	<b>7.000</b>	-		17
Fulford School Expansion 2020 Phase 1 & 2	Re-profile	<b>(6.200)</b>	<b>5.200</b>	<b>1.000</b>	17
School Essential Building Work	Re-profile	<b>(2.058)</b>	<b>2.058</b>	-	19 20
School Essential Mechanical & Electrical Work	Re-profile	<b>(2.051)</b>	<b>2.051</b>	-	19 - 20
Children in Care Residential commissioning plan	Re-profile	<b>(1.300)</b>	<b>1.300</b>	-	21
Haxby Library reprovision	Re-profile	<b>(0.700)</b>	<b>0.700</b>	-	22

- 17 A separate report on this agenda sets out the details and requests approval for the major expansion of Fulford School. The will result in a total budget for the main build and access improvements of £7m, to be used to create a separate scheme in the programme. This has then been profiled across the years 2020/21 to 2022/23 based on the provisional scheme timetable set out in the report, subject to approval and planning consents.
- 18 This leaves an amount of £1,236k in the main Basic Need budget for 2020/21. It is proposed that this remains in 2020/21 at this point in the year in case of additional requirements during 2020/21, particularly if additional resources are required to supplement the SEND expansion of Facilities

scheme as the Inclusion Review begins to reach conclusions on the shape of future provision in York

- 19 Only a small number of critical schemes within the School Maintenance programme have been prioritised during this financial year due to the issues created by the impact of the Coronavirus lockdown at the point in the year when schemes would normally be tendered and planned. Schemes which are expected to be carried out in this financial year are at Dringhouses, Ralph Butterfield Primaries. Tenders have been returned for two of these schemes and are currently being evaluated, with tenders for the third due back shortly.
- 20 As a consequence of this, a significant amount of re-profiling is required across the three school condition and maintenance schemes, totalling £4,109k. The 2021/22 programme is currently being planned and will incorporate those schemes which were delayed from this financial year.
- 21 The Children in Care Residential Commissioning plan project is currently on hold whilst the sufficiency strategy is being reviewed in line with the impact of COVID-19 and therefore the majority of this budget £1.3m has been re-profiled into 2021/22.
- 22 The Haxby Library reprovision scheme will not begin in 2020/21 therefore it is proposed that £700k of this budget be reprofiled to 2021/22

### **Adult Social Care**

- 23 Amendments made as part of this report have resulted in a net reduction in the capital programme of £300k in 2020/21.
- 24 Within the Older Persons Accommodation – Community Space at Marjorie Waite Court scheme, work on the site was delayed due to the Covid 19 pandemic, therefore the Community Hall is not expected to be completed until July 2021. £300k of budget has been slipped into 2021/22 in line with this revised timetable.

## Housing & Community Safety

25 Amendments to this area of the capital programme have resulted in a reduction of £9.655m in 2020/21. Further details on variance schemes can be found below.

<b>Scheme</b>	<b>Amendment</b>	<b>Amount 20/21 £m</b>	<b>Amount 21/22 £m</b>	<b>Amount 22/23 £m</b>	<b>Further Details – Paragraph ref</b>
Major Repairs & Modernisation of LA Homes	Re-profile	<b>(2.153)</b>	<b>1.961</b>	<b>0.192</b>	26-28
LA Homes Phase 2	Re-profile	<b>(2.000)</b>	<b>2.000</b>	-	32 - 34
LA Homes – New Build project	Re-profile	<b>(4.600)</b>	<b>4.600</b>	-	32 - 34
LA Homes – Project Team	Re-profile	<b>(0.850)</b>	<b>0.850</b>	-	32 - 34
Shared Ownership Scheme	Adjustment	<b>0.348</b>	-	-	30
Extension to Marjorie Waite Court	Re-profile	<b>(0.300)</b>	<b>0.300</b>	-	29

26 Outdoor works have continued throughout lockdown with 34 roofs completed out of the 62 in the programme this year, no delays are expected on re-roofs. Gas works have continued in quarter 1 with 185 replacement boilers fitted so far this year with a target of 550 by the end of the financial year.

27 The Tenant's Choice and Standing Water programmes for 2020/21 is the modernisation of 294 properties with work allocated to three contractors. The larger contractor is now back on site and Building Services are working with the two smaller contractors to complete all the risk assessments required and should be fully back on site by the end of quarter 2. The revised forecast for 2020/21 is to complete around 260 properties and whilst the contractors are confident in being able to deliver the properties allocated to them this year, we are seeing tenants declining the work due to nervousness relating to the pandemic, ill health, or their inability to be able to cope with the disturbance such works would inevitably cause.

28 The fire remedials contractor had furloughed all their staff and are the last to return to work, this has inevitably lead to delays in this work. Building Services are working with the contractor on a revised work programme, ensuring high risk items are completed as a priority and have requested an

increase in resources to deal with the backlog. Budget of £2.153m is to be slipped in to future years to reflect the revised programme of works

- 29 The Marjorie Waite Court extension project is progressing well despite 5 weeks delay due to the COVID-19 pandemic. Over quarter 1 considerable work has been undertaken within the existing building to relocate the laundry, buggy store and PSS office to enable the new extension to be joined to the existing building. In addition progress is now being made on the structure of the Community Hall. The project team are working to contain the additional costs incurred due to the pandemic within the agreed project budget. The project is due to be completed in summer 2021. £300k of budget to be slipped in to 2020/21
- 30 The Shared Ownership Programme in quarter 1 acquired and sold 3 properties and added many more to the pipeline, ready for completion in Q2. The portfolio is now 34 properties and has housed 33 families through the programme so far. Many recent customers have been key workers and have needed more support during the pandemic, with professions including a Covid 19 Nurse, ambulance driver and shop workers. The receipts from the sale of the 3 shared ownership homes are required to be reinvested back in to the programme and will increase the budget by £348k to £4,437k in 2020/21.
- 31 Lincoln Court is due for practical completion imminently and work is underway to ensure a smooth handover and begin the process of advertising and allocating the properties. There are 3 original tenants returning and work is underway to ensure they are supported to return and any disruption to them is minimised. This project has incurred pressures due to asbestos removals, poor weather and delay due to the COVID-19 pandemic. The final position, once known, will be reported in future monitoring reports
- 32 Council House Building Phase 2 – Work is progressing well at Lowfields with 79 of the 140 plots started, all to an excellent build standard. Despite some COVID-19 related delays and associated costs this scheme remains on budget. The first phase has been released for sale with some shared ownership reservations taken in the first week.
- 33 Burnholme and Duncombe are both due to go to planning this autumn. Ordnance Lane/Hospital Fields Road is still being designed, with planning expected towards the end of the financial year.



34 As sites complete the design and pre-planning stages, budget will be allocated to each scheme. As works on all projects have slowed during the pandemic, it is unlikely that the full phase 2 budget will be required in 2020/21, as such a total of £7.45m relating to works and project team for phase 2 is be reprofiled to 2021/22.

### **Transport, Highways & Environment**

35 There have been a number of amendments to this area as part of this report resulting in an increase to the capital programme in 20/21 of £9.195m. Key variances are summarised in the table below, referenced to further narrative.

<b>Scheme</b>	<b>Amendment</b>	<b>Amount 20/21 £m</b>	<b>Further Details – Paragraph ref</b>
Highways Schemes	Adjustment	<b>(1.200)</b>	36 - 38
Highways – Pothole and Challenge Fund	Adjustment	<b>1.815</b>	39 - 40
Highways – Tadcaster Road	Adjustment	<b>5.000</b>	39 - 40
Fleet Acquisition	Adjustment	<b>2.408</b>	42
Local Transport Plan (LTP)	Adjustment	<b>1.356</b>	36 - 37
Potholes	Adjustment	<b>(0.184)</b>	40

36 The Highways service took the opportunity of the low traffic levels to resurface a number of the key highway routes in the first quarter of the year. This included roads such as Tadcaster Road, Nunnery Lane, James Street and Acomb Road. Included within the Highway Schemes budget line is £1,200k of Traffic Signal Asset Renewal Schemes and this element of the budget is being transferred to the Local Transport Plan.

37 Several transport capital programme schemes were to be implemented in early 2020/21, but were delayed due to the impact of the lockdown measures. However, by July a new zebra crossing had been installed on Haxby Road, and three of the traffic signal upgrade schemes had been completed (Monkbar Junction; Tadcaster Road/ Pulleyn Drive; and Hull Road/ Lilac Avenue).

38 Additional work to improve safety at Hull Road (near Owston Avenue) and in the area around Lord Deramore’s Primary School, implement The Groves

Experimental TRO scheme, and upgrade traffic signals at the Hull Road/Osbaldwick Link Road junction, will be carried out between August and October. Other schemes in the programme will continue to be developed for implementation later in the year.

- 39 In addition to the transport capital programme funding, the council was awarded £156k capital from Tranche 1 of the government's Emergency Active Travel Fund for measures to support walking and cycling whilst there are still social distancing restrictions. The measures include creating more space for pedestrians at pinch points, extension of the Footstreets area, extension of Park & Cycle facilities at Park & Ride sites, improvements to cycle facilities between Park & Ride sites and the city centre, and additional cycle parking in the city centre. This work has been progressed over the summer, and will continue throughout the year. The council has also submitted a bid for funding from the Emergency Active Travel Fund Tranche 2 grant for further work to support walking and cycling, and is waiting for the outcome of the bid
- 40 Two new schemes have been added to the capital programme to reflect new external funding received – the Highways Pothole and Challenge fund; and Highways Tadcaster road scheme. Funds of £1.815m have been received from the DfT in relation to the Pothole and Challenge fund the detail of which has yet to be determined. There had been a budgeted assumption of £0.184m of external funding to be received for Potholes so this line has been amended in the programme and replaced with the £1.815m, and additional £1.631m of external funding. The council was also successful with a further £5m awarded to deliver a comprehensive scheme on Tadcaster Road. This is in addition to the resurfacing work and signal work that has already been undertaken on the road
- 41 The York Station Frontage scheme is at an advanced state of design and development. Funding of £14.55m has now been allocated through the Transforming Cities Fund, subject to WYCA assurance processes, which when added to funding awarded through the West Yorkshire Transport Fund will provide a budget of almost £26m. In July 2020, a planning addendum was published to address comments received from the public and stakeholders in the 2019 planning application and listed building consent. The main themes of the addendum address the sensitive heritage aspects of the proposed reconstructed Parcel Square as well as the proposed Network Rail lead multi-storey car park as well as minor highways issues. The planning addendum consultation period finished on 20<sup>th</sup> August 2020 and an

October planning committee is anticipated. The current programme anticipates full scheme completion in spring 2023.

42 Aligned to the future fleet replacement programme agreed by Executive in March 2020 Fleet are proposing in 2020/21 to replace 31 vehicles that will consist of 24 electric powered light commercials, 1 Hybrid light commercial response vehicle and 6 Euro VI diesel powered HGV's. Additionally there will be 12 pieces of large plant replaced. The vehicles & plant identified to be replaced in the first phase are ones that are a long term hire that are an additional cost to the council and vehicles & plant that are age expired which are becoming uneconomical to repair. Therefore this approach will not only start the move to becoming an environmentally friendly fleet but will ensure service delivery through a reliable fleet and create cost savings for the council long term. This proposal is in keeping with the ambition to be carbon neutral by 2030. The first phase of vehicles are primarily required for Building Services (8 vehicles), Highways (12 vehicles, 8 plant) and Public Realm (4 vehicles and 4 plant). The additional financing costs are included in service revenue budgets.

### **Regeneration & Asset Management**

43 A number of amendments have been made as part of this report resulting in a net decrease to the capital programme of £751k in 2020/21. Key variances are summarised in the table below, referenced to further narrative.

<b>Scheme</b>	<b>Amendment</b>	<b>Amount 20/21 £m</b>	<b>Amount 21/22 £m</b>	<b>Amount 23/24 £m</b>	<b>Amount 24/25 £m</b>	<b>Further Details – Paragraph ref</b>
Northern Forest	Re-profile	<b>1.050</b>	-	(0.450)	(0.600)	44
29 Castlegate	Re-profile	<b>(0.270)</b>	0.270	-	-	45

44 On 27<sup>th</sup> August Executive approved the purchase of 150 acres of land for £1.65m to create a woodland as part of the council's contribution to the White Rose Forest initiative. This will also add revenue costs of £50k to the 2021/22 budget as the borrowing will be undertaken sooner than anticipated, leading to an increase in debt charges. The remaining capital budget will be used to plant trees and to consider options over purchasing additional

parcels of land. Further revenue costs will also be incurred in the ongoing maintenance of the site

- 45 A report on 29 Castlegate regarding the future options for the property will be taken to Executive shortly. If a decision is made to carry out further building improvements then the length of the procurement process means it is unlikely that work will begin until 2021/22 and therefore the budget has been slipped.
- 46 The Castle Gateway project is the subject of a separate report elsewhere on this agenda.
- 47 Delivery of the Guildhall project was approved by Executive in February 2019 with Full Council confirming the budget at their March 2019 meeting. The project will deliver a once in a generation renewal of the Guildhall complex to make it fit for community, business and council use in the 21<sup>st</sup> century. Sensitive refurbishment, structural stabilisation and redevelopment, with complete renewal of services and the installation of a Green Energy River Water Source Heat pump are key to securing its future, with a riverside restaurant unit alongside.
- 48 The construction phase of the project commenced on 16 Sept 2019 with principal contractor Vinci taking possession of the site. The project was scheduled to complete in 77 weeks, however, although progress has been strong a number of issues have arisen in relation to identified risks. The critical underpinning to the north annex tower proved both technically challenging and complex to resolve with multiple ground obstructions encountered. This vital work to stabilise the tower was successfully completed in March – several weeks behind programme. High river levels in December 2019 and in January 2020 delayed first the site crane erection and subsequently the removal of excavation spoil from site. Capital expenditure on the Guildhall project totalled £3.525m in 2019/20.
- 49 Since then, despite the extensive pre construction investigations and evaluations, archaeological discoveries have resulted in further delay. However, as of 22 June the archaeological evaluation works were completed and construction work re-started in that area. Progress to end of July was particularly strong with some lost time recovered. The impact of Covid 19 on the site has been effectively managed by the contractor, with the site remaining open, but there is the ongoing risk of impact and associated additional costs. Spend to 30 June 2020 was £1.35m.

50 These additional delays have meant that it is presently considered that these additional costs cannot be contained within the agreed contingency and this has been represented in Vinci reports. The project team are working to evaluate options for value engineering and cost saving, to manage the project budget. However, there is also a need to recognise that project continues for a further year with inherent risks. These will be reviewed and the result of all available measures will be reported to Members in a future capital monitoring report.

### **Community Stadium**

51 The Community Stadium capital scheme has a budget of £1.865m in 2020/21. The construction of the York Stadium Leisure Complex is practically complete but with some fairly significant works remaining to the estate highway. The core building fabric works are now complete, with only a small number of trades still working on site to progress the final stages of minor works, known in the industry as 'snagging'.

52 For the York Stadium Leisure Complex to open to both the public, and all tenants, the Stadium must, amongst other things, gain all required safety and licence certification. The systems test has now been held and work is now ongoing from that in order to finalise the safety certificate and safety documentation. There are likely to be a number of financial issues and settlement of claims to resolve after the stadium is completed, that will take a number of months to resolve and these may result in some financial impact to the Council. There are also a number of other Covid related matters to finalise however opening is still expected across the stadium and leisure site in autumn 2020.

### **Customer & Corporate Services**

53 A number of minor amendments have been made as part of this report resulting in a net decrease to the capital programme of £349k in 2020/21.

54 Work on the Crematorium waiting room refurbishment has been delayed due to the pandemic. It is hoped that some work will commence this financial year, however at this time a variation of £150k into 2021/22 is reported. A further update will be provided at monitor 2.

55 The phase 2 refurbishment works at the Registry Office has been delayed due to the pandemic. However the work on the repository to house archives

needs to be completed urgently this year. At this point full spend is projected and a further update at monitor 2 will follow

- 56 Work on the Hazel Court Welfare facilities scheme is expected to be completed between January and March 2021. The purpose of this scheme is to reconfigure existing internal accommodation to improve the staff welfare facilities within the Amenity Block

### **Customer & Corporate Services - IT**

- 57 The current capital budget available for 2020/21 is £2.737m. Dependant on confirmation of the proposed Wi-Fi upgrade this year which will be outside of the Voice and Data Managed Service re-procurement, ICT are currently forecasting full spend in year and potentially, should the Wi-Fi proposal be approved (£650k), the need to draw down additional budget from future years.
- 58 In addition to this, it was agreed by CMT in July, that there is a need to invest in essential ICT kit to support the continued delivery of services across the Council and facilitate the ongoing homeworking arrangements for staff. This will be a cost to the Development Plan. There will be a lead in time to identifying the kit required as well as being able to source, configure and roll out. An early estimate of the cost in this financial year is £220k. Therefore the current projection is a nil variance against the budget and a further update will be provided at Monitor 2.
- 59 With regard to the Wi-Fi procurement, the process to procure a technology provider to deliver the council's essential managed network services was in progress in March 2020 when the Covid-19 pandemic resulted in procurement process being halted. This should have resulted in an award in August 2020, and the new supplier would have been in the process of planning replacing critical year one 'end of life' equipment including the council's Wi-Fi system which was put in place in 2013 and is no longer fit for purpose. The MSA procurement process has now recommenced with a likely award date of February 2021 – with 3-4 months minimum implementation time for new Wi-Fi equipment after a period of handover. This is a serious concern as the current is at end of life, is unsupported and unreliable. It is strongly recommended that the work to replace and upgrade our Wi-Fi platform is undertaken outside of the delayed MSA procurement via a procurement framework as a matter of urgency. This will additionally support flexibility in, and growth of, using wireless mobile technology in the

council's offices arising from new ways of working due to the Covid-19 pandemic.

## Summary

60 As a result of the changes highlighted above the revised 5 year capital programme is summarised in Table 2.

<b>Gross Capital Programme</b>	<b>2020/21</b>	<b>2021/22</b>	<b>2022/23</b>	<b>2023/24</b>	<b>2024/25</b>	<b>Total</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>
Children, Education & Communities	15.667	21.809	3.000	-	-	<b>40.476</b>
Health, Housing & Adult Social Care – Adult Social Care	3.262	1.106	0.638	0.660	0.682	<b>6.258</b>
Health, Housing & Adult Social Care – Housing & Community Safety	48.754	61.300	40.199	36.790	10.716	<b>197.759</b>
Economy & Place – Transport, Highways & Environment	61.379	32.692	36.792	27.385	9.536	<b>167.784</b>
Economy & Place – Regeneration & Asset Management	45.109	81.384	52.220	0.650	0.500	<b>179.863</b>
Community Stadium	1.865	-	-	-	-	<b>1.865</b>
Customer & Corporate Services	2.448	0.574	0.200	0.200	0.200	<b>3.622</b>
IT Development Plan	2.737	2.440	2.420	2.420	2.420	<b>12.437</b>
<b>Revised Programme</b>	<b>181.221</b>	<b>201.215</b>	<b>135.469</b>	<b>68.105</b>	<b>24.054</b>	<b>610.064</b>

**Table 2 Revised 5 Year Capital Programme  
Funding the 2020/21 – 2024/25 Capital Programme**

61 The revised 2020/21 capital programme of £181.221m is funded from £49.378m of external funding and £131.843m of internal funding. Table 3 shows the projected call on resources going forward.

	<b>2020/21</b>	<b>2021/22</b>	<b>2022/23</b>	<b>2023/24</b>	<b>2024/25</b>	<b>Total</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>
<b>Gross Capital Programme</b>	<b>181.221</b>	<b>201.215</b>	<b>135.469</b>	<b>68.105</b>	<b>24.054</b>	<b>610.064</b>
Funded by:						
External Funding	49.378	104.135	70.601	22.536	5.300	<b>251.950</b>
Council Controlled Resources	131.843	97.080	64.868	45.569	18.754	<b>358.114</b>

<b>Total Funding</b>	<b>181.221</b>	<b>201.215</b>	<b>135.469</b>	<b>68.105</b>	<b>24.054</b>	<b>610.064</b>
----------------------	----------------	----------------	----------------	---------------	---------------	----------------

### **Table 3 – 2020/21 –2024/25 Capital Programme Financing**

62 The Council controlled figure is comprised of a number of resources that the Council has ultimate control over. These include Right to Buy receipts, revenue contributions, supported (government awarded) borrowing, prudential (Council funded) borrowing, reserves (including Venture Fund) and capital receipts

63 During Executive meetings in October 2016 and July 2017, Members decided to ultimately finance the purchase of property at Hospital Fields Road and Swinegate from Capital receipts. Therefore it should be noted that all future capital receipts are assumed to be used for this purpose in the medium term. This strategy will deliver significant revenue savings, and reduce the need for savings within the revenue budget.

#### **Council Plan**

64 The information contained in this report demonstrates progress in achieving the priorities set out in the Council Plan.

#### **Implications**

65 This report has the following implications:

- **Financial** - are contained throughout the main body of the report
- **Human Resources (HR)** – There are no HR implications as a result of this report
- **One Planet Council/ Equalities** – The capital programme seeks to address key equalities issues that affect the Council and the public. Schemes that address equalities include the Disabilities Support Grant, the Schools Access Initiative, the Community Equipment Loans Store (CELS) and the Disabilities Discrimination Act (DDA) Access Improvements. All individual schemes will be subject to Equalities Impact Assessments
- **Legal Implications** - Whilst this report itself does not have any legal implications, the schemes within the capital programme will themselves will be in receipt of legal advice where necessary
- **Crime and Disorder** - There are no crime and disorder implications as a result of this report.
- **Information Technology** – The information technology implications are contained within the main body of the report,



- **Property** - The property implications of this paper are included in the main body of the report which covers the funding of the capital programme from capital receipts.
- **Other** – There are no other implications

## **Risk Management**

66 There are a number of risks inherent in the delivery of a large scale capital programme. To mitigate against these risks the capital programme is regularly monitored as part of the corporate monitoring process, and the project management framework. This is supplemented by internal and external audit reviews of major projects. In addition, the Capital Asset Board meet monthly to plan, monitor and review major capital schemes to ensure that all capital risks to the Council are monitored and where possible minimised

### **Contact Details**

#### **Authors:**

Emma Audrain  
 Technical Accountant  
 Corporate Finance  
 01904 551170  
 emma.audrain@york.gov.uk

#### **Chief Officer**

#### **Responsible for the report:**

Debbie Mitchell  
 Head of Corporate Finance &  
 Commercial Procurement (Interim S151  
 officer)  
 01904 554161

**Report  
 Approved**



**Date** 18/9/20

**Wards Affected:** *All*

*For further information please contact the author of the report*

**Specialist Implications:**

*Legal – Not Applicable*

*Property – Not Applicable*

*Information Technology – Not Applicable*

**Annexes**

Annex A – Capital Programme 2020/21 to 2024/25